

Council Meeting of
December 22, 2009

Honorable Mayor and Members
of the City Council
City Hall
Torrance, California

Members of the Council:

**SUBJECT: Public Works – Award a Consulting Services Agreement for the development of a citywide National Pollution Discharge Elimination System (NPDES) Storm Drain Master Plan, CIP No. I-98.
Expenditure: \$253,292**

RECOMMENDATION

Recommendation of the Public Works Director that the City Council award a Consulting Services Agreement to Carollo Engineers in an amount not to exceed \$253,292 to provide professional engineering services for the development of a citywide NPDES Storm Drain Master Plan.

FUNDING

Funding is available from the adopted budget for CIP Project No. I-98.

BACKGROUND

The last Storm Drain Master Plan prepared for the City was completed in 1997. That plan had updated the previous the plan completed 37 years prior, and incorporated the many technological changes in storm water hydrology and hydraulics, primarily in Geographic Information System (GIS) computer modeling and analysis of the City's storm drainage system. In addition, urbanization within the City had resulted in more pavement and hard surfaces that increased the volume of storm water runoff produced, resulting in some existing storm drains to operate beyond their capacity.

The purpose of this plan is to not only update the previous Storm Drain Master Plan, assessing drainage hydrology and flood control, but to also assure compliance with the requirements of existing and future National Pollution Discharge Elimination System (NPDES) permits and Total Maximum Daily Loads (TMDLs) storm water quality regulations. The plan will address flood control and system capacity by identifying problematic areas throughout the City's drainage system due to deteriorated or under-capacity drains. In addition, the plan will also address storm water quality objectives, considering multi-functional solutions for both adequate flood control and for water quality concerns simultaneously, with an emphasis on utilizing and maximizing the City's existing detention basins for dry-weather run-off infiltration.

The Regional Water Quality Control Board (Board) regulates what can be discharged into the storm drain system. The plan will quantify the added impact and costs of the monitoring, inspection and Best Management Practices (BMPs) resulting from the

NPDES permitting and TMDL regulatory requirements. Storm water runoff from the City is tributary to Machado Lake, Santa Monica Bay and the Dominguez Channel. Trash and nutrient TMDLs have already been adopted for Machado Lake, and a monitoring and reporting plan is due to the Board by March, 2010. A bacteria TMDL has been adopted for Santa Monica Bay; the Board is also developing a trash TMDL for Santa Monica Bay and metals and trash TMDLs for the Dominguez Channel.

The County of Los Angeles Department of Public Works has recently prepared a countywide water quality model which the City can reference and utilize to determine treatment options for the TMDLs. The Board is currently developing a new, more stringent NPDES permit. This master plan will quantify the added costs and duties for the City in order to comply with new NPDES permitting and TMDL regulations.

ANALYSIS

Requests for Proposals were sent to 10 pre-qualified consultants on August 31, 2009, and two proposals were received on October 12, 2009. The two proposals are listed below:

<u>CONSULTANT</u>	<u>AMOUNT</u>
1. Carollo Engineers	\$253,292
2. Charles Abbott Associates	\$581,472

Evaluation of the proposals was completed by selected members of staff from the Public Works Department and City Manager's office on November 30, 2009. Carollo Engineers is a reputable firm and has extended experience with similar master plans for other cities. Carollo recently completed pre-design for the City's Stormwater Basin Enhancement Program in a timely manner and within budget. The NPDES Storm Drain Master Plan has a budget of \$350,000. The anticipated time to complete the plan is approximately 24 months. The Machado Lake Nutrient TMDL Monitoring and Reporting Plan, due by March 10, 2010, will be the first phase of the work.

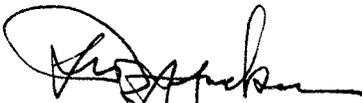
Respectfully submitted,

ROBERT J. BESTE
Public Works Director


By: John Dettle
Acting City Engineer

CONCUR:


Robert J. Beste
Public Works Director


LeRoy J. Jackson
City Manager

Attachment: A. Consulting Services Agreement with Carollo Engineers

CONSULTING SERVICES AGREEMENT

This CONSULTING SERVICES AGREEMENT (“Agreement”) is made and entered into as of December 22, 2009 (the “Effective Date”), by and between the CITY OF TORRANCE, a municipal corporation (“CITY”), and Carollo Engineers, P.C., a California Corporation (“CONSULTANT”).

RECITALS:

- A. CITY wishes to retain the services of an experienced and qualified CONSULTANT to provide professional engineering services for the development of a National Pollution Discharge Elimination System (NPDES) Master Plan of the City's storm drain system.
- B. CONSULTANT represents that it is qualified to perform those services.

AGREEMENT:

1. SERVICES TO BE PERFORMED BY CONSULTANT

CONSULTANT will provide the services listed in the Scope of Services attached as Exhibit A. CONSULTANT warrants that all work and services set forth in the Scope of Services will be performed in a competent, professional and satisfactory manner.

2. TERM

Unless earlier terminated in accordance with Paragraph 4 below, this Agreement will continue in full force and effect from the Effective Date through December 22, 2011.

3. COMPENSATION

- A. CONSULTANT's Fee.

For services rendered pursuant to this Agreement, CONSULTANT will be paid in accordance with the Compensation Schedule attached as Exhibit B, provided, however, that in no event will the total amount of money paid the CONSULTANT, for services initially contemplated by this Agreement, exceed the sum of \$253,292.00 (“Agreement Sum”), unless otherwise first approved in writing by CITY.

- B. Schedule of Payment.

Provided that the CONSULTANT is not in default under the terms of this Agreement, upon presentation of an invoice, CONSULTANT will be paid monthly the fees described in Paragraph 3.A. above, according to the Compensation Schedule. Payment will be due within 30 days after the date of the monthly invoice.

4. TERMINATION OF AGREEMENT

- A. Termination by CITY for Convenience.

1. CITY may, at any time, terminate the Agreement for CITY's convenience and without cause.
2. Upon receipt of written notice from CITY of such termination for CITY's convenience, CONSULTANT will:
 - a. cease operations as directed by CITY in the notice;
 - b. take actions necessary, or that CITY may direct, for the protection and preservation of the work; and
 - c. except for work directed to be performed prior to the effective date of termination stated in the notice, terminate all existing subcontracts and purchase orders and enter into no further subcontracts and purchase orders.
3. In case of such termination for CITY's convenience, CONSULTANT will be entitled to receive payment for work executed; and costs incurred by reason of such termination, along with reasonable overhead and profit on the work not executed.

B. Termination for Cause.

1. If either party fails to perform any term, covenant or condition in this Agreement and that failure continues for 15 calendar days after the nondefaulting party gives the defaulting party written notice of the failure to perform, this Agreement may be terminated for cause; provided, however, that if during the notice period the defaulting party has promptly commenced and continues diligent efforts to remedy the default, the defaulting party will have such additional time as is reasonably necessary to remedy the default.
2. In the event this Agreement is terminated for cause by the default of the CONSULTANT, the CITY may, at the expense of the CONSULTANT and its surety, complete this Agreement or cause it to be completed. Any check or bond delivered to the CITY in connection with this Agreement, and the money payable thereon, will be forfeited to and remain the property of the CITY. All moneys due the CONSULTANT under the terms of this Agreement will be retained by the CITY, but the retention will not release the CONSULTANT and its surety from liability for the default. Under these circumstances, however, the CONSULTANT and its surety will be credited with the amount of money retained, toward any amount by which the cost of completion exceeds the Agreement Sum and any amount authorized for extra services.
3. Termination for cause will not affect or terminate any of the rights of the CITY as against the CONSULTANT or its surety then existing, or which may thereafter accrue because of the default; this provision is in addition to all other rights and remedies available to the CITY under law.

C. Termination for Breach of Law.

In the event the CONSULTANT or any of its officers, directors, shareholders, employees, agents, subsidiaries or affiliates is convicted (i) of a criminal offense as an incident to obtaining or attempting to obtain a public or private contract or subcontract, or in the performance of a contract or subcontract; (ii) under state or federal statutes of embezzlement, theft, forgery, bribery, falsification or destruction of records, receiving stolen property, or any other offense indicating a lack of business integrity or business honesty which currently, seriously, and directly affects responsibility as a public consultant or contractor; (iii) under state or federal antitrust statutes arising out of the submission of bids or proposals; or (iv) of violation of Paragraph 19 of this Agreement; or for any other cause the CITY determines to be so serious and compelling as to affect CONSULTANT's responsibility as a public consultant or contractor, including but not limited to, debarment by another governmental agency, then the CITY reserves the unilateral right to terminate this Agreement or to impose such other sanctions (which may include financial sanctions, temporary suspensions or any other condition deemed appropriate short of termination) as it deems proper. The CITY will not take action until CONSULTANT has been given notice and an opportunity to present evidence in mitigation.

5. **FORCE MAJEURE**

If any party fails to perform its obligations because of strikes, lockouts, labor disputes, embargoes, acts of God, inability to obtain labor or materials or reasonable substitutes for labor or materials, governmental restrictions, governmental regulations, governmental control, judicial orders, enemy or hostile governmental action, civil commotion, fire or other casualty, or other causes beyond the reasonable control of the party obligated to perform, then that party's performance shall be excused for a period equal to the period of such cause for failure to perform.

6. **RETENTION OF FUNDS**

CONSULTANT authorizes CITY to deduct from any amount payable to CONSULTANT (whether or not arising out of this Agreement) any amounts the payment of which may be in dispute or that are necessary to compensate CITY for any losses, costs, liabilities, or damages suffered by CITY, and all amounts for which CITY may be liable to third parties, by reason of CONSULTANT's negligent acts or omissions or willful misconduct in performing or failing to perform CONSULTANT's obligations under this Agreement. In the event that any claim is made by a third party, the amount or validity of which is disputed by CONSULTANT, or any indebtedness exists that appears to be the basis for a claim of lien, CITY may withhold from any payment due, without liability for interest because of the withholding, an amount sufficient to cover the claim. The failure of CITY to exercise the right to deduct or to withhold will not, however, affect the obligations of CONSULTANT to insure, indemnify, and protect CITY as elsewhere provided in this Agreement.

7. **CITY REPRESENTATIVE**

Robert J. Beste, Public Works Director, is designated as the “City Representative,” authorized to act in its behalf with respect to the work and services specified in this Agreement and to make all decisions in connection with this Agreement. Whenever approval, directions, or other actions are required by CITY under this Agreement, those actions will be taken by the City Representative, unless otherwise stated. The City Manager has the right to designate another City Representative at any time, by providing notice to CONSULTANT.

8. **CONSULTANT REPRESENTATIVE(S)**

The following principal(s) of CONSULTANT are designated as being the principal(s) and representative(s) of CONSULTANT authorized to act in its behalf with respect to the work specified in this Agreement and make all decisions in connection with this Agreement:

Graham J. G. Juby, Ph.D., P.E., Partner-in-Charge

9. **INDEPENDENT CONTRACTOR**

The CONSULTANT is, and at all times will remain as to CITY, a wholly independent contractor. Neither CITY nor any of its agents will have control over the conduct of the CONSULTANT or any of the CONSULTANT’s employees, except as otherwise set forth in this Agreement. The CONSULTANT may not, at any time or in any manner, represent that it or any of its agents or employees are in any manner agents or employees of CITY.

10. **BUSINESS LICENSE**

The CONSULTANT must obtain a City business license prior to the start of work under this Agreement, unless CONSULTANT is qualified for an exemption.

11. **OTHER LICENSES AND PERMITS**

CONSULTANT warrants that it has all professional, contracting and other permits and licenses required to undertake the work contemplated by this Agreement.

12. **FAMILIARITY WITH WORK**

By executing this Agreement, CONSULTANT warrants that CONSULTANT (a) has thoroughly investigated and considered the scope of services to be performed, (b) has carefully considered how the services should be performed, and (c) fully understands the facilities, difficulties and restrictions attending performance of the services under this Agreement. If the services involve work upon any site, CONSULTANT warrants that CONSULTANT has or will investigate the site and is or will be fully acquainted with the conditions there existing, prior to commencement of services set forth in this Agreement. Should CONSULTANT discover any latent or unknown conditions that will materially affect the performance of the services set forth in this Agreement, CONSULTANT must immediately inform CITY of that fact and may not proceed except at CONSULTANT’s risk until written instructions are received from CITY.

13. **CARE OF WORK**

CONSULTANT must adopt reasonable methods during the term of the Agreement to furnish continuous protection to the work, and the equipment, materials, papers, documents, plans, studies and other components to prevent losses or damages, and will be responsible for all damages, to persons or property, until acceptance of the work by CITY, except those losses or damages as may be caused by CITY's own negligence.

14. **CONSULTANT'S ACCOUNTING RECORDS; OTHER PROJECT RECORDS**

Records of the CONSULTANT's time pertaining to the project, and records of accounts between CITY and the CONSULTANT, will be kept on a generally recognized accounting basis. CONSULTANT will also maintain all other records, including without limitation specifications, drawings, progress reports and the like, relating to the project. All records will be available to CITY during normal working hours. CONSULTANT will maintain these records for three years after final payment.

15. **INDEMNIFICATION**

CONSULTANT will indemnify, defend, and hold harmless CITY, the Redevelopment Agency of the City of Torrance, the City Council, each member thereof, present and future, members of boards and commissions, its officers, agents, employees and volunteers from and against any and all liability, expenses, including defense costs and legal fees, and claims for damages whatsoever, including, but not limited to, those arising from breach of contract, bodily injury, death, personal injury, property damage, loss of use, or property loss however the same may be caused and regardless of the responsibility for negligence. The obligation to indemnify, defend and hold harmless includes, but is not limited to, any liability or expense, including defense costs and legal fees, arising from the negligent acts or omissions, or willful misconduct of CONSULTANT, its officers, employees, agents, subcontractors or vendors. It is further agreed, CONSULTANT's obligations to indemnify, defend and hold harmless will apply even in the event of concurrent negligence on the part of CITY, the City Council, each member thereof, present and future, or its officers, agents and employees, except for liability resulting solely from the negligence or willful misconduct of CITY, its officers, employees or agents. Payment by CITY is not a condition precedent to enforcement of this indemnity. In the event of any dispute between CONSULTANT and CITY, as to whether liability arises from the sole negligence of the CITY or its officers, employees, agents, subcontractors or vendors, CONSULTANT will be obligated to pay for CITY's defense until such time as a final judgment has been entered adjudicating the CITY as solely negligent. CONSULTANT will not be entitled in the event of such a determination to any reimbursement of defense costs including but not limited to attorney's fees, expert fees and costs of litigation.

16. **NON-LIABILITY OF CITY OFFICERS AND EMPLOYEES**

No officer or employee of CITY will be personally liable to CONSULTANT, in the event of any default or breach by the CITY or for any amount that may become due to CONSULTANT.

17. INSURANCE

- A. CONSULTANT must maintain at its sole expense the following insurance, which will be full coverage not subject to self insurance provisions:
1. Automobile Liability, including owned, non-owned and hired vehicles, with at least the following limits of liability:
 - a. Primary Bodily Injury with limits of at least \$500,000 per person, \$1,000,000 per occurrence; and
 - b. Primary Property Damage of at least \$250,000 per occurrence; or
 - c. Combined single limits of \$1,000,000 per occurrence.
 2. General Liability including coverage for premises, products and completed operations, independent contractors/vendors, personal injury and contractual obligations with combined single limits of coverage of at least \$1,000,000 per occurrence.
 3. Professional liability insurance with limits of at least \$1,000,000 per occurrence.
 4. Workers' Compensation with limits as required by the State of California and Employers Liability with limits of at least \$1,000,000.
- B. The insurance provided by CONSULTANT will be primary and non-contributory
- C. CITY ("City of Torrance"), the Redevelopment Agency of the City of Torrance, the City Council and each member thereof, members of boards and commissions, every officer, agent, official, employee and volunteer must be named as additional insured under the automobile and general liability policies.
- D. CONSULTANT must provide certificates of insurance and/or endorsements to the City Clerk of the City of Torrance before the commencement of work.
- E. Each insurance policy required by this Paragraph must contain a provision that no termination, cancellation or change of coverage can be made without thirty days notice to CITY.

18. SUFFICIENCY OF INSURERS AND SURETIES

Insurance or bonds required by this Agreement will be satisfactory only if issued by companies admitted to do business in California, rated "B+" or better in the most recent edition of Best's Key Rating Guide, and only if they are of a financial category Class VII or better, unless these requirements are waived by the Risk Manager of CITY ("Risk Manager") due to unique circumstances. In the event the Risk Manager determines that the work or services to be performed under this Agreement creates an increased or decreased risk of loss to CITY, the CONSULTANT agrees that the minimum limits of

any insurance policies or performance bonds required by this Agreement may be changed accordingly upon receipt of written notice from the Risk Manager; provided that CONSULTANT will have the right to appeal a determination of increased coverage by the Risk Manager to the City Council of CITY within 10 days of receipt of notice from the Risk Manager.

19. CONFLICT OF INTEREST

- A. No officer or employee of the CITY may have any financial interest, direct or indirect, in this Agreement, nor may any officer or employee participate in any decision relating to the Agreement that effects the officer or employee's financial interest or the financial interest of any corporation, partnership or association in which the officer or employee is, directly or indirectly interested, in violation of any law, rule or regulation.
- B. No person may offer, give, or agree to give any officer or employee or former officer or employee, nor may any officer or employee solicit, demand, accept, or agree to accept from another person, a gratuity or an offer of employment in connection with any decision, approval, disapproval, recommendation, preparation or any part of a program requirement or a purchase request, influencing the content of any specification or procurement standard, rendering of advice, investigation, auditing, or in any other advisory capacity in any way pertaining to any program requirement, contract or subcontract, or to any solicitation or proposal.

20. NOTICE

- A. All notices, requests, demands, or other communications under this Agreement will be in writing. Notice will be sufficiently given for all purposes as follows:
1. Personal delivery. When personally delivered to the recipient: notice is effective on delivery.
 2. First Class mail. When mailed first class to the last address of the recipient known to the party giving notice: notice is effective three mail delivery days after deposit in an United States Postal Service office or mailbox.
 3. Certified mail. When mailed certified mail, return receipt requested: notice is effective on receipt, if delivery is confirmed by a return receipt.
 4. Overnight delivery. When delivered by an overnight delivery service, charges prepaid or charged to the sender's account: notice is effective on delivery, if delivery is confirmed by the delivery service.
 5. Facsimile transmission. When sent by fax to the last fax number of the recipient known to the party giving notice: notice is effective on receipt. Any notice given by fax will be deemed received on the next business day if it is received after 5:00 p.m. (recipient's time) or on a non-business day.

6. Addresses for purpose of giving notice are as follows:

CONSULTANT: Carollo Engineers, P.C.
10540 Talbert Avenue
Suite 200 East
Fountain Valley, CA 92708
Fax: (714) 593-5101

CITY: City Clerk
City of Torrance
3031 Torrance Boulevard
Torrance, CA 90509-2970
Fax: (310) 618-2931

- B. Any correctly addressed notice that is refused, unclaimed, or undeliverable because of an act or omission of the party to be notified, will be deemed effective as of the first date the notice was refused, unclaimed or deemed undeliverable by the postal authorities, messenger or overnight delivery service.
- C. Either party may change its address or fax number by giving the other party notice of the change in any manner permitted by this Agreement.

21. PROHIBITION AGAINST ASSIGNMENT AND SUBCONTRACTING

This Agreement and all exhibits are binding on the heirs, successors, and assigns of the parties. The Agreement may not be assigned or subcontracted by either CITY or CONSULTANT without the prior written consent of the other.

22. INTEGRATION; AMENDMENT

This Agreement represents the entire understanding of CITY and CONSULTANT as to those matters contained in it. No prior oral or written understanding will be of any force or effect with respect to the terms of this Agreement. The Agreement may not be modified or altered except in writing signed by both parties.

23. INTERPRETATION

The terms of this Agreement should be construed in accordance with the meaning of the language used and should not be construed for or against either party by reason of the authorship of this Agreement or any other rule of construction that might otherwise apply.

24. SEVERABILITY

If any part of this Agreement is found to be in conflict with applicable laws, that part will be inoperative, null and void insofar as it is in conflict with any applicable laws, but the remainder of the Agreement will remain in full force and effect.

25. TIME OF ESSENCE

Time is of the essence in the performance of this Agreement.

26. GOVERNING LAW; JURISDICTION

This Agreement will be administered and interpreted under the laws of the State of California. Jurisdiction of any litigation arising from the Agreement will be in Los Angeles County, California.

27. COMPLIANCE WITH STATUTES AND REGULATIONS

CONSULTANT will be knowledgeable of and will comply with all applicable federal, state, county and city statutes, rules, regulations, ordinances and orders.

28. WAIVER OF BREACH

No delay or omission in the exercise of any right or remedy by a nondefaulting party on any default will impair the right or remedy or be construed as a waiver. A party's consent or approval of any act by the other party requiring the party's consent or approval will not be deemed to waive or render unnecessary the other party's consent to or approval of any subsequent act. Any waiver by either party of any default must be in writing and will not be a waiver of any other default concerning the same or any other provision of this Agreement.

29. ATTORNEY'S FEES

Except as provided for in Paragraph 15, in any dispute, litigation, arbitration, or other proceeding by which one party either seeks to enforce its rights under this Agreement (whether in contract, tort or both) or seeks a declaration of any rights or obligations under this Agreement, the prevailing party will be awarded reasonable attorney's fees, together with any costs and expenses, to resolve the dispute and to enforce any judgment.

30. EXHIBITS

All exhibits identified in this Agreement are incorporated into the Agreement by this reference.

31. CONSULTANT'S AUTHORITY TO EXECUTE

The person(s) executing this Agreement on behalf of the CONSULTANT warrant that (i) the CONSULTANT is duly organized and existing; (ii) they are duly authorized to execute this Agreement on behalf of the CONSULTANT; (iii) by so executing this Agreement, the CONSULTANT is formally bound to the provisions of this Agreement;

and (iv) the entering into this Agreement does not violate any provision of any other Agreement to which the CONSULTANT is bound.

CITY OF TORRANCE
a Municipal Corporation

Carollo Engineers, P.C.
A California Corporation

Frank Scotto, Mayor

By: _____
Graham J. G. Juby, Ph.D., P.E.
Partner-in-Charge

ATTEST:

Sue Herbers
City Clerk

APPROVED AS TO FORM:
JOHN L. FELLOWS III
City Attorney

By: _____

Attachments: Exhibit A Scope of Services
 Exhibit B Compensation Schedule

Revised: 10/29/2008

EXHIBIT A
SCOPE OF SERVICES



“reinvent the wheel” but will inventory and review the appropriate available data for the City. Specific sources of information that will be targeted are:

- ▶ The 1997 Drainage Master Plan.
- ▶ Existing City, County, and State (Caltrans) drawings and atlas maps to identify changes in the storm drain system since completion of the 1997 Master Plan.
- ▶ The City’s GIS layers to confirm storm drain infrastructure ownership including those that maintained by the County, Caltrans, other private agencies, and private facilities.
- ▶ Existing Models - RATSC7.

Task 1.2 - Identify Updates to the City’s GIS Databases and/or Coverage of Storm Drain Infrastructure

The City’s storm drain plans produced in 1997 will be used to identify updates needed to the City’s GIS databases and/or coverage of the storm drain system pipes, catch basins, tributary areas, and watersheds. The updates will include adding storm drain-related attributes such as pipe size, slope, material type, invert elevation, surface elevation, ownership, drawing number, type and size of catch basin. Other GIS attributes such as Time of Concentration (TC), composite runoff coefficient, area (in acres), system number, and peak flow rate (Q), that provide a link between hydrology and hydraulic analysis will also be included.

We will create a new parcel-based land use layer using high resolution QuickBird satellite imagery. The satellite imagery will be combined with aerial photos, parcel maps of the city, topo maps, and digital elevation models to derive a parcel-level land use layer. The spatial resolution of QuickBird imagery is 61 cm. Our approach is illustrated in the chart on the adjacent page. The parcel-level land use coverage and impervious layer will be used to identify industries and uses within the City that could be contributing pollutants to receiving waters

EXHIBIT A

Project Approach

Based on our knowledge of the project area and consistent with our understanding of the City’s goals, we have prepared a scope of services to complete this Master Plan. The primary work efforts of this scope include meetings, stormwater quantity evaluation, stormwater quality evaluation, evaluation of City-wide conveyance and treatment management strategies, and preparation of a master plan report.

Task 1 - Evaluation of Stormwater Quantity/Conveyance

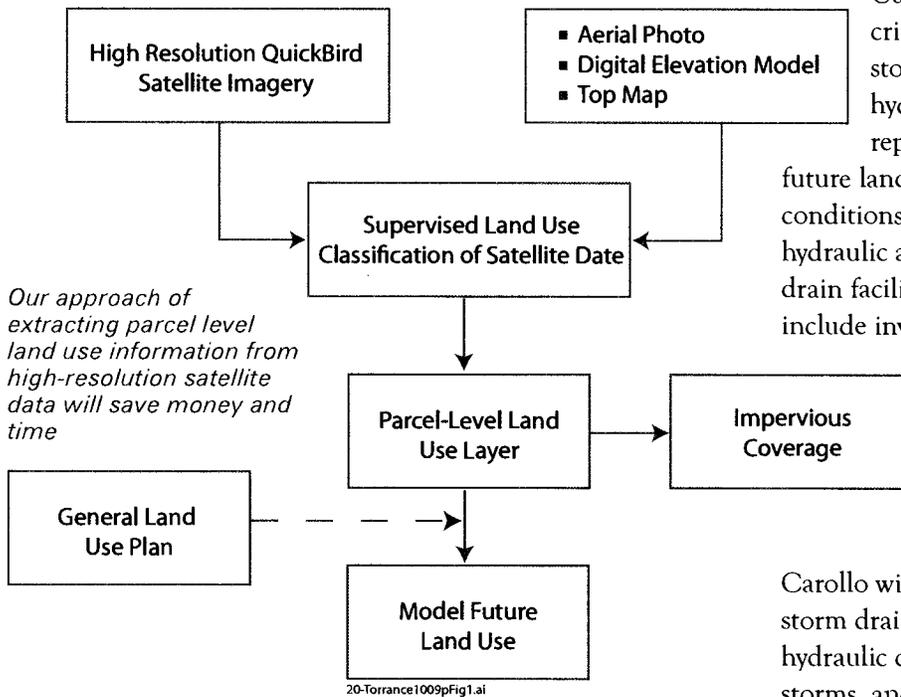
Under this task, our team will update the existing model to include new pipes, all drainage related improvements, and recommendations in the 1997 Master Plan. We will be looking to evaluate the previous Master Plan report and existing models to validate the recommended improvements as they pertain to:

- ▶ Watershed area and hydrology.
- ▶ Expected pollutant loading and removal.
- ▶ Cost effectiveness.
- ▶ Reuse application.
- ▶ Ease of operation and maintenance.
- ▶ Construction constraints.

Task 1.1 - Review the City’s 1997 Drainage Master Plan and GIS Layers

The objective of this task is to review and assess the quality of available storm drain-related data and identify additional needs. Carollo will not

Task 1.3 - Review LAGDPWD County-Wide Model and Conduct Hydrologic and Hydraulic Analysis



Using the latest Los Angeles County criteria, Carollo will update the City storm drain model and issue an updated hydrology report of the system. The report will account for both existing and future land use/zoning/development, hydrologic conditions, and runoff rates. In addition, a hydraulic and quantitative analysis of the storm drain facilities will be undertaken. The analysis will include investigation into basins, both retention and detention, other known public or private facilities serving the City, other areas within the City boundary, and any additional facilities draining to the City.

Carollo will evaluate the hydraulic capacity of each storm drain, by using uniform flows for present hydraulic conditions, 10-year, 25-year, and 50-year storms, and segregate the analysis by watershed. The information obtained by the hydraulic capacity analysis will be included in a detailed report generated for the City. The report will detail hydraulic deficiencies within the system and describe various robust BMP options to alleviate trouble areas identified in the hydraulic capacity analysis. One option will include the diversion of excess storm drain flow and run-off to the Vine and Walnut detention basins. The report will include the altered hydraulic capacities of basins and downstream conveyance systems given each BMP option.

The Capital Improvement Program (CIP) and associated cost estimates will be integral to the report. We will use GA optimization techniques to optimize the CIP.

Deliverables

Deliverables include updated GIS storm drain database and hydraulic model, storm drain condition survey and hydraulic capacity/deficiencies, watershed/industries/TMDL map,

including those with RWQCB industrial permits. Industries will be mapped by parcel and watershed. Other properties such as schools, nurseries, and parks that may not have NPDES industrial permits, but may be significant contributors of pollutant sources such as trash and nutrients, will also be identified.

A new watershed layer will be created with attributes including existing and pending TMDLs for that watershed. Municipally owned properties that could provide opportunities for the application of BMPs will be identified.

Likely future land use will be modeled using the City's general land use plan and the results of the analysis of satellite imageries. That is, satellite remote sensing will be used to model the likely future development conditions based on accurate depiction of the existing development.

list of system deficiencies, CIP recommendations to address capacity and structural deficiencies, and associated cost estimates. We will also deliver all satellite imageries to the City.

Task 2 - Evaluate Stormwater Quality and Recommend Treatment to Comply with Existing and Proposed TMDLs

Carollo will develop water quality improvement alternatives that meet the needs of stormwater runoff pollution reduction, and improve the quality of receiving water bodies. The final evaluation of BMPs for pollutant load and runoff quantity reduction will be conducted through a decision-making process to reflect the principles of formal prioritization.

Task 2.1 - Review LACDPW Watershed Management Modeling System

Carollo will review the pollutants of concern identified in the Watershed Management Modeling System, on both a watershed and sub-watershed basis. In addition, Carollo will undertake an exhaustive review of the all sections of the County's plan applicable to water quality data, hydraulic models, and associated maps addressing the City watersheds. The relevance of technologies, with regard to the City's compliance with TMDLS, identified through the water quality data and principles review will also be evaluated.

With the use of available stormwater monitoring data, including data in the County's watershed plan applicable to the City and Santa Monica Bay Beaches Bacteria (SMBBB) TMDL, Carollo plans to determine effects of watershed priorities and current Environmental Protection Agency (EPA) and RWQCB regulations on NPDES and TMDLs for monitoring and treatment requirements as they pertain to the City.

Task 2.2 - Confirmation of Water Quality Objectives

Carollo will investigate the water quality objectives outlined in the County's plan to ensure that all

objectives integrate all applicable existing stormwater quality standards including RWQCB, existing and proposed NPDES MS4 permits, SMBBB TMDLs, and Machado Lake Trash and Nutrient TMDLs. Research with regard to all applicable pending and future stormwater quality standards listed in the RWQCB Basin Plan will also be undertaken. This includes the recently adopted Ventura County NPDES MS4 Permit, the future MS4 Permit for Los Angeles area cities, and Dominguez Channel Metals TMDL.

Task 2.3 - Compliance Review

All applicable existing and pending City, County, and Regional NPDES MS4 permit stormwater codes, ordinances, and regulations will be thoroughly examined and all noncompliance issues will be identified. With this information, Carollo will then identify the appropriate compliant actions and responsible entities, among the LACDPW, the City's Public Works Department, the City's Community Development Department, the City's Community Services (Parks and Recreation) Department, SMBBB Jurisdictional Groups 5 and 6, and the Machado Lake TMDL Jurisdictional Group. A comprehensive description of compliant actions and corrective action plan, created by Carollo, will guide the City in reaching compliance with existing and pending codes, ordinances, and regulations.

Task 2.4 - Projection of Pollutant Sources and Associated Loadings

With the data available in the County's plan, Carollo will project expected pollutant sources and associated loadings for each watershed given a 3/4-inch and 1-inch rain, in addition to a 1-hour and a 10-year storm event. For the analysis, the City hydraulic data and a simple land use-based pollutant load model will be used.

Task 2.5 - Sub-Watershed TMDL Compliance Prioritization

To clearly identify high priority areas within the City, Carollo will evaluate sub-watersheds on the

basis of TMDL compliance, pollution potential burden to nearby waterways, and environmental impacts to receiving waters. This evaluation will be utilized to determine phased implementation of recommended BMPs.

Task 2.6 - Pollution Source Identification Via Reconnaissance

With the aid of GIS maps and a variety of reconnaissance tactics, Carollo will systematically identify significant sources of pollution in each sub-watershed. Aerial photos, storm drain system maps, and business license data will all be targets of our reconnaissance efforts. These reconnaissance tools will be used to complete a visual screening of land use areas of concern and identify corresponding storm drain manholes for sampling and analysis. In addition, other potential pollutant source areas such as restaurants, veterinarians and animal boarding facilities, dog parks, home and garden centers, car washes, high-density residential, and other establishments with outdoor waste storage areas will be located and identified. As a means to further understand the sub-watersheds and potential pollutant contributors, Carollo will schedule interviews with City inspectors and local agency NPDES inspectors for leads on problem areas or businesses.

Deliverables

Deliverables include regulations review/compliance actions, watershed/source high-priority areas map, and pollutant source/visual screening.

Task 3 - Evaluate and Develop City-Wide Conveyance and Treatment Management Strategies

Task 3.1 - Research and Identify Potential Water Treatment Technologies

With the hydraulic and water quality data assembled, Carollo will thoroughly research relevant literature on source control, diversion programs, treatment controls, and beneficial reuse options. Potential water treatment technologies, both structural and non-structural, reuse

opportunities, and multi-purpose treatment opportunities will be identified and evaluated based on the City's Treatment Management Strategies. Investigated technologies will include Standard Urban Stormwater Mitigation Plan (SUSMP) BMPs, LID BMPs, and local/regional BMPs to meet TMDL/NPDES permit compliance. Moreover, numerous reuse alternatives will be explored including groundwater replenishment, parkway/median irrigation, and habitat restoration. Other devices such as hydrodynamic separators will be evaluated.

To properly evaluate the various treatment and reuse alternatives identified, Carollo will generate a matrix based upon a combination of known and anticipated TMDL requirements. The treatment/reuse matrix will account for the effectiveness in treating identified pollutants, most specifically, whether they provide peak flow reductions, applicable drainage types/sizes, relative cost of operation and maintenance, relative hydraulic restrictions, and any need for pretreatment. As a source of reference, examples for each treatment/reuse alternative will be provided.

Disinfection

Prior to any recreational or irrigation reuse, disinfection of the stored runoff is required in accordance with California Title 22 requirements. Stormwater runoff is often considered grey water, as it is neither fresh water nor heavily polluted. The treatment and incorporation of grey water into a reclaimed water distribution system demonstrates good water management practice by the Cities of Los Angeles and Santa Monica. This environmentally friendly project is welcomed by the California Department of Public Health¹ (CDPH), but the planning, design, construction, and operation require regulatory knowledge and innovative engineering. An understanding of grey water quality and the objectives of the reclaimed water code under Title 22 of the California Code

¹ Based upon discussions between Mr. Jeff Stone with CDPH (Recycled Water Chief) and Mr. Andrew Salvesson of Carollo Engineers.

of Regulations are needed. Our team works constantly with CDPH, with interactions ranging from the Recycled Water Chief (Mr. Jeff Stone), to the treatment technology lead (Mr. Brian Bernados), to numerous local District Engineers and their staff. Carollo is working hand-in-hand with CDPH to certify the majority of treatment technologies for reclaimed water use in California, from conventional filtration to innovative ultraviolet light (UV), ozone, pasteurization, and satellite treatment technologies. Our team has the solid trust of CDPH. This well-earned trust will help your innovative water project as it moves from concept to design to operation.

Your grey water is not conventional wastewater. However, there will be pathogens in the grey water that must be destroyed to protect public health. The question is “how much and what treatment processes will reduce them to acceptable levels?”

One conventional approach would be to employ identical filtration and disinfection technologies used for recycled water treatment.

This conventional approach assumes that microbiological concentrations in the grey water are similar to the microbiological concentrations in a clarified secondary effluent. For reference, we have provided pathogen and indicator organism data for clarified secondary effluents from recent Carollo projects. For example, a clarified secondary effluent will typically contain a large concentration of indigenous virus, bacteria, and protozoa, as shown in Table 1 (all data is compiled from recent Carollo disinfection projects). Likely, the grey water - or runoff - to undergo treatment will not have the high pathogen concentrations found at municipal wastewater treatment plants (WWTPs). One comparative example is the urban runoff from the City of Oceanside, also included in Table 1. Thus, designing a “Title 22” disinfection system may be design overkill, resulting in high costs for treatment of a high quality water (Table 2). High dose UV disinfection may not be needed to attain safe pathogen levels.

A second conventional approach would be to simply target the reduction of total coliform to the

Table 1 - Pathogen Loads in Clarified Unfiltered and Undisinfected WWTP Effluents
Microbiological Concentration Ranges in Clarified Secondary Effluents

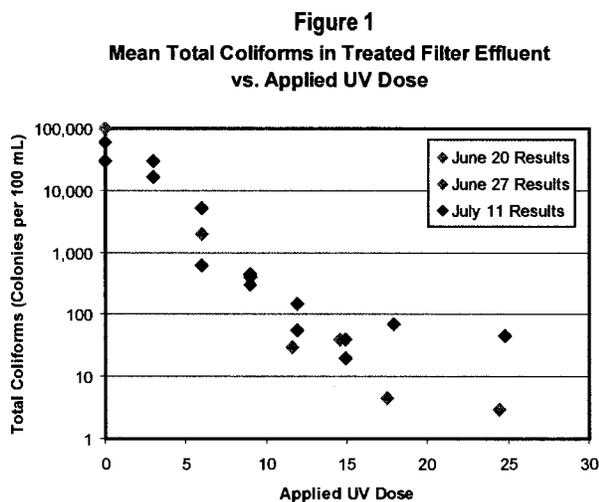
WWTP	Total Coliform MPN/100 mL	Fecal Coliform MPN/100 mL	E. Coli MPN/100 mL	Enterococci MPN/100 mL	Virus (coliphage) PFU/mL	Giardia#/L	Cryptosporidium #/L
Dinuba (CA)			not tested	not tested	88 to 130	not tested	not tested
Bradenton (FL)			not tested	not tested			
San Jose (CA)	31,000 to 103,000	7,300 to 19,000	3,200 to 9,200	350 to 1,200	not tested	not tested	not tested
DSRSD (CA)	> 160,000	> 160,000	not tested	not tested	6 to 15	<0.1 to 36	0.1 to 13.5
Oceanside (urban runoff)					not tested	not tested	not tested

Table 2 - Filtration and Disinfection Treatment Costs Meeting Title 22 Criteria (using sand filtration and UV disinfection)
Treatment Costs for a 2 MGD Design Flow

Sand	UV Disinfection Meeting Title 22	UV Disinfection Meeting a Potentially Reduced Criteria
\$1,500,000 - \$2,500,000	\$3,500,000 - \$5,500,000	\$2,000,000 - \$4,000,000

2.2-MPN/100-mL level. While this would meet the effluent monitoring criteria for reclaimed water, there is no demonstration that virus and protozoa disinfection is occurring, or that public health is being protected. To reduce the rigor of treatment technologies due to a potentially low pathogen load, demonstration of pathogen loads and technology performance to CDPH is required.

Cost-effective treatment cannot be done without the knowledge of water quality. As shown in Table 2, the City could save nearly \$1,500,000 in construction costs if a low pathogen load is determined and if treatment to stringent levels is demonstrated. Similar to recent data gathering efforts for Oceanside and San Jose, our team will evaluate microbiological levels (virus, bacteria, and protozoa), water quality, and disinfection dose response through bench top UV (Figure 1), ozone, and chlorine disinfection testing. While this testing will take 6 to 8 weeks for completion, and may cost \$25,000 to \$35,000, it will likely demonstrate that Title 22 treatment is excessive and that \$1,500,000 can be saved, while still meeting all Title 22 water quality and pathogen criteria.



Task 3.2 - Development of Alternative Solutions for Stormwater Quality Problems

In order to reduce quantity and improve the quality of runoff, Carollo will develop alternative solutions for storm drain water quality problems (excluding the Santa Monica Bay Watershed)

within the City that maximize the use of the City's existing storm drain system capacity, detention basins, treatment and infiltration, and structural/non-structural BMPs. In addition, Carollo work with SMBBB TMDL Jurisdictional Groups 5 and 6 to incorporate all their findings and recommendations into the City's Master Plan.

The alternative evaluation will include investigation into sub-regional BMPs and LID for new development and redevelopment, and distributed retrofits using existing right-of-ways, parkways, and storm drains. After a thorough evaluation accounting for alternative feasibility and cost, the most viable and cost-effective improvements to adequately protect existing and future developments from both stormwater conveyance and stormwater quality issues, and ensure compliance with existing and future regulations, will be selected.

Task 3.3 - Review of Public Works Procedures and Specifications

Carollo will conduct a thorough review of existing Public Works procedures and specifications. With our extensive knowledge and understanding of BMP practices, Carollo will propose applicable BMP standard drawings for street/curb, gutter and catch basin construction projects, and BMPs for Fire Station No. 3 Training Facility discharges.

Task 3.4 - Develop a City Watershed-Based Water Quality Monitoring Plan and Scope for TMDL and Waste Load Allocation Compliance

Carollo will examine watersheds within the City and determine appropriate monitoring locations and use this information to develop a sophisticated watershed-based water quality monitoring plan. Detailed scopes targeting compliance with existing and proposed TMDLs and Waste Load Allocations as identified in the pending MS4 NPDES Permit for Los Angeles area cities will accompany the monitoring plan. In connection with the city-wide monitoring plan, a watershed specific monitoring and reporting plan for the Machado Lake Watershed will be generated. As an integral

component of the plan, end of pipe (at City boundary) Waste Load Allocations measurements will be taken to facilitate plan development.

Task 3.5 - Dry and Wet Weather Flow Diversion Evaluation

Carollo will conduct a hydraulic assessment to investigate the possibility of diverting additional dry and wet weather flows to existing detention basins. Within this assessment, Carollo will focus on infrastructure that previously possessed storm drains constructed to bypass basins, most notably the Walnut Avenue and Vine Avenue basins. Through the hydraulic assessment and analysis of the watersheds influencing existing detention basins, a list of BMP-related storm drain improvements will be proposed in order to maximize detention basin effectiveness.

Task 3.6 - Design and Certify Detention Basin Pump Stations as Full Capture Systems

To investigate potential full-capture systems identified in the Machado Lake Trash TMDL Staff Report, Carollo will develop and coordinate a testing plan in order to certify the Maple, Walteria, and 237th Street detention basins/pump stations as full capture devices for trash. The plan will include inspection of the installation of full-capture screens at manholes downstream of force main discharges and quantifying trash collected from each basin discharged from force mains. To ensure testing is acceptable, appropriate coordination with local and regional agencies will be employed. Upon completion of testing, Carollo will generate a report for submittal to the RWQCB for certification of the Maple, Walteria, and/or 237th Street Detention Basin(s) as full-capture trash BMPs.

Task 3.7 - Conduct Structural BMP Siting Study

Using the High Priority Area determinations and associated critical constituent data compiled in previous tasks, Carollo will conduct a Structural BMP Siting Study to identify potential opportunities for cost-effective structural BMP implementation to mitigate critical constituents

associated with High Priority Areas. To best qualify BMPs determined in the Siting Study, Carollo will develop Structural BMP threshold criteria. A review of the Santa Monica Bay Jurisdictional Groups 5 and 6 BMP Siting Study will be employed and results from the study will be incorporated.

Task 3.8 - Review and Update the City's CIP

Carollo will perform an extensive review of the City's phased CIP and update as needed. Through the review, Carollo will identify potential BMP treatment improvements and practices that parallel the City's treatment objectives. Potential BMP treatment improvements will be evaluated on the basis of existing and future MS4 NPDES permits and TMDL regulations, qualities of engineering effectiveness, financial affordability, and public and political acceptability.

Task 3.9 - Review of City Funding Policies

Carollo will perform a comprehensive review of the City's current funding policies affiliated with stormwater conveyance and treatment. Identification and recommendation of new funding strategies for financing the phased implementation of the planned projects will be primary objectives of the review. The policy objectives and conveyance/compliance goals developed by the City will be integral to funding strategy identification. In addition, Carollo intends to evaluate the applicable state and federal grants, research the implementation of an assessment program for new developments, and explore the possibility of implementing a stormwater utility parcel fee.

Deliverables

Deliverables include alternative treatment/reuse solutions and matrix report, BMP assessment and siting study, recommended CIP for BMPs and cost estimates, basin/pump station full-capture system report to the RWQCB, capacity and treatment funding strategies and fee sources/alternatives report, draft Master Plans (60%, 90%), and Final Master Plan.

Task 4 - Meetings

Several meeting formats will be necessary to successfully communicate preliminary findings and to manage the project. We will conduct coordination meetings with City staff on a monthly basis. During coordination meetings, we will discuss work items completed and all pending items requiring City approval or action. These meetings allow City staff involved with the project to participate and provide valuable input to help direct the work effort.

Task 4.1 - Conduct Project Kickoff Meeting

Key members of the project team will attend the project kickoff meeting. At this meeting, a project management plan will be presented that outlines communication protocol and a plan to successfully complete the project on time and within budget.

Task 4.2 - Attend Monthly Progress Meetings

Our team will closely coordinate with the City in monthly progress meetings throughout the project life cycle. These meetings will ensure that there no “surprises” along the way. Monthly progress reports will also provide a summary of tasks and funds expended.

Task 5 - Master Plan Report

We will compile the efforts and finding of the study into a complete document that includes an executive summary as well as pertinent factual and backup data necessary for implementation. The final document will be a concise and easily understood document that incorporates the finding of all the tasks and can be used by the City to communicate the recommended program to a diverse audience.

EXHIBIT B
COMPENSATION SCHEDULE

EXHIBIT B City of Torrance 2010 Storm Drain System Master Plan Preliminary Fee Schedule (October 1, 2009)													
Task Description	Hours by Classification						Total	Costs					
	Partner-in-Charge	Project Professional	Professional	Assistant Professional	Technicians	Word Processing / Clerical		Labor Costs	PECE	Other	Subs	Subs & Other Costs	Total Cost
Task 1	234	213	180	160	142	90							
Evaluation of Stormwater Quantity/Conveyance	2	8	12	16	112	8	\$17,092	\$1,098			\$1,098	\$18,190	
Groundwater Replenishment Retention Basins							\$6,424	\$324				\$6,748	
Dominguez Channel Drainage Basin and Detention Basins		16	32	36		84	\$14,928	\$756			\$756	\$15,684	
Santa Monica Bay Drainage Basin and Detention Basins		8	8	16		32	\$5,704	\$288			\$288	\$5,992	
Harbor Lakes Drainage Basin and Detention Basins		16	24	36		76	\$13,488	\$684			\$684	\$14,172	
Evaluation of Stormwater Quality	4					8	\$1,656	\$108			\$108	\$1,764	
Groundwater Replenishment Retention Basins		8	16	24		48	\$8,424	\$432			\$432	\$8,856	
Dominguez Channel Drainage Basin and Detention Basins		36	48	60		144	\$25,908	\$1,296			\$1,296	\$27,204	
Santa Monica Bay Drainage Basin and Detention Basins		8	12	16		36	\$6,424	\$324			\$324	\$6,748	
Harbor Lakes Drainage Basin and Detention Basins		24	42	52		118	\$20,992	\$1,062			\$1,062	\$22,054	
Evaluate and Develop City-Wide Conveyance and Treatment Management Strategies	4				64	8	\$10,744	\$684			\$684	\$11,428	
Groundwater Replenishment Retention Basins		8	16	16		40	\$7,144	\$360			\$360	\$7,504	
Dominguez Channel Drainage Basin and Detention Basins		24	32	48		104	\$18,552	\$936			\$936	\$19,488	
Santa Monica Bay Drainage Basin and Detention Basins		8	12	24		44	\$7,704	\$396			\$396	\$8,100	
Harbor Lakes Drainage Basin and Detention Basins		24	32	48		104	\$18,552	\$936			\$936	\$19,488	
Meetings	4	24	24	24		8	\$11,088	\$540	\$600		\$1,140	\$12,228	
Report Preparation	8	24	40	24		16	\$26,280	\$1,440	\$5,500		\$6,940	\$33,220	
Incorporate Infiltration Basins into Existing Model		8	32	40		80	\$13,864	\$680			\$680	\$14,424	
Totals	22	244	382	456	224	48	\$221,104	\$11,664	\$6,100	\$0	\$17,764	\$253,292	